



BRAD SHERMAN REGULATORY CONFERENCE 2026

Compliance and Regulatory Education:
Best Practices for Athletic Training Regulation



BOARD OF CERTIFICATION
FOR THE ATHLETIC TRAINER

AUGUST 20-21 | OMAHA, NE



BRAD SHERMAN

Brad was a lifelong servant to the athletic training profession. As a member of the BOC Board of Directors from 1986-1997 Sherman served as the president of the organization from 1995-1997, as well as serving on the BOC's Athletic Trainer (AT) Regulatory Conference Advisory Panel from 2004-2009. The Regulatory Conference was renamed in 2024 to honor Brad's service to the BOC.

DAVE MONTGOMERY ADVOCACY AWARD

The Dave Montgomery Advocacy Award is designed to recognize an individual, group or organization who demonstrates leadership in the conception, construction and/or modification of Athletic Trainer (AT) regulation and/or conducts research activities to support AT regulation which ultimately protects the public and athletic training consumers.



2026 DAVE MONTGOMERY ADVOCACY AWARD WINNERS

Racheal Lawler and Johnnie Anderson

Racheal Lawler, President of Tennessee Athletic Trainers' Society and Johnnie Anderson, Governmental Affairs Committee Chair of Tennessee Athletic Trainers Society facilitated a nearly 18-month project that resulted in the most significant modernization of Tennessee's Athletic Trainer Practice Act in nearly three decades. The updated Practice Act was signed by the Governor in May 2026 and went into effect on July 1, 2026. Updates expanded the scope of practice for ATs to align with current standards of care include recognition of ATs as health care providers in Tennessee, authorization for ATs to use rectal thermometry in exertional heat illness emergencies and blood glucose monitoring for diabetic patients, administration of intramuscular and subcutaneous injections, administration of intravenous fluids for heat illness and diabetic emergencies, and authorization to use adhesive wound closure techniques.

REGULATORY AFFAIRS ADVISORY PANEL

Chair: Missy Anthony (OH)

Jamie Musler (MA)

Tom Ryan (WI)

Kristen Streeter (IL)

Jim Winkler (MI)

Board Liaison: Robin Jenkins (DC)

Thank you to our volunteers who helped develop this program!

THANK YOU FOR YOUR SUPPORT

SPEAKERS



Dale Atkinson, Esq.
The Atkinson Firm



Frank Meyers, JD
Federation of State Medical Boards



Michael Hudson, PhD, ATC
Missouri State University



Karuna Lakhiani
The Council of State Governments
National Center for Interstate
Compacts



Jeff Rosa, MPP
Federation of State Boards of Physical
Therapy



Stefanie Simmons, MD
Dr. Lorna Breen Heros' Foundation



Mollie Pillman, MS, MBA, CAE
National Athletic Trainers'
Association



Veronica Meadows, CAE
Council of Landscape Architectural
Registration Boards



Mai Lin Petrine, JD
Federation of State Massage
Therapy Boards



Ajay Gohil, JD
Professional Boundaries, Inc.



Brian Conway, ATC, LAT
Board of Certification



David Chen, PhD
Board of Certification



Ian Hembry, PhD
Board of Certification



Shannon Fleming, MA, ICE-CCP,
AT-Retired
Board of Certification



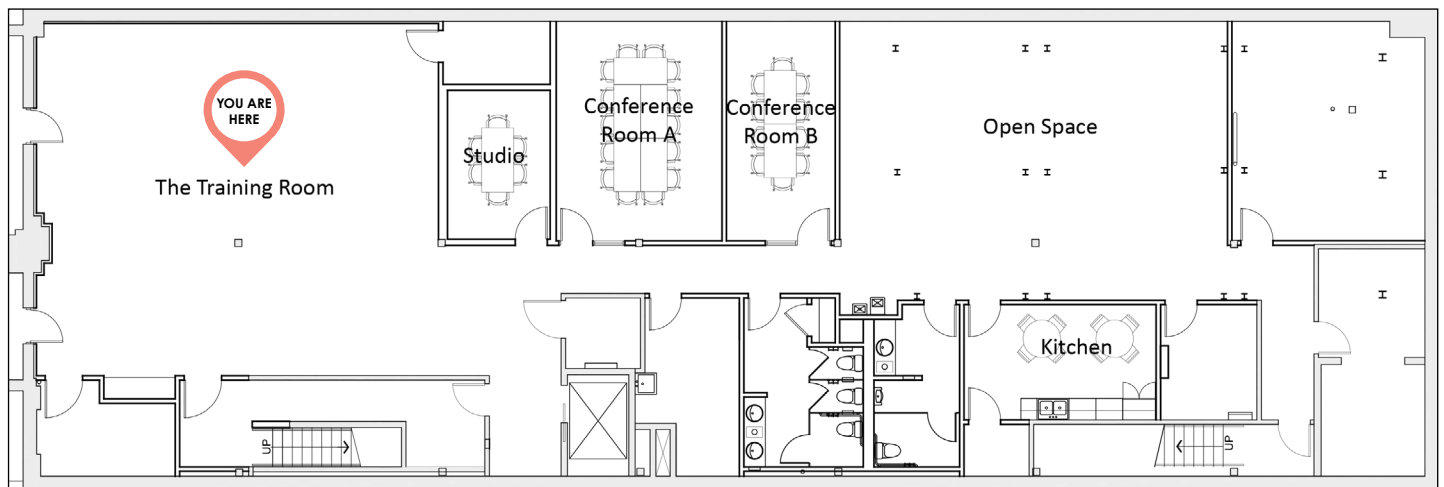
Jason Graham, PhD, LAT, ATC
Board of Certification

INFORMATION

PARTICIPANTS WILL BE ABLE TO:

- Describe current approaches and considerations in state regulation of athletic training
- Explain the role and growing influence of artificial intelligence in health care and regulation
- Discuss considerations related to scope of practice in an evolving athletic training profession
- Summarize updates related to the Athletic Training Compact and its potential impact on regulation
- Recognize the importance of wellness within the athletic training and regulatory communities
- Discuss the role of strategic planning in supporting effective board operations
- Examine updates and developments across states
- Summarize updates from the Board of Certification for the Athletic Trainer on key initiatives and activities
- Identify challenges related to board governance and conduct
- Explain the importance of maintaining appropriate professional boundaries

1415-THE MEETING SPACE MAP



6:30 A.M. BREAKFAST BAR @ HYATT PLACE

8:00 A.M. WELCOME
(10 MIN) **Shannon Fleming (BOC)**

8:10 A.M. REVIEWING THE RANGE OF MOTIONS:
(60 MIN) **THE STATE OF REGULATION AND RECENT RULINGS**
 AFFECTING REGULATORS

Dale Atkinson

Moderator: Missy Anthony (OH)

This 60-minute session is meant to engage the attendees in relevant administrative and legal aspects of licensure board functioning. The session will focus on the role of government and recent cases that impact regulatory boards, licensing processes, and guide our knowledge of best practices in the world of public protection. Understanding the role of government and trade associations in the world of athletic training provides an understanding of our roles as regulatory board members, staff, investigators and attorneys. A review of recent judicial opinions and court rulings in regulatory law guides our board processes, decision making, enforcement and outreach for more efficient and efficacious functioning.

This interactive session will identify important considerations to discuss upon return to your board at your next jurisdictional meeting.

- Relevant judicial opinions
 - Implications for regulatory boards
 - Considerations for their own jurisdiction or organization
 - Considerations for administrative law and the intersection of board authority, professional standards of care or other factors
-

9:10 A.M.
(60 MIN)

ARTIFICIAL INTELLIGENCE AND HEALTH CARE REGULATION IN 2026: WHAT BOARDS NEED TO KNOW —AND PRACTICAL TOOLS TO USE

Frank Meyers

Moderator: Tom Ryan (WI)

Artificial intelligence (AI) capabilities and adoption have accelerated quickly, creating new challenges—and opportunities—for health care regulators. This session provides a regulator-focused overview of where AI is showing up in clinical practice and administration, what the most common safety and accountability concerns look like, and how states are beginning to respond through guidance and policy. We'll use real world examples to ground the discussion and highlight practical questions boards can ask about AI-enabled tools and related claims. The session will be interactive, with dialogue and Q&A throughout, and will also include practical AI tools that regulators can use to improve efficiency while maintaining appropriate safeguards.

- Describe the most relevant current AI capabilities affecting regulated health care practice (e.g., clinical decision support, generative AI, autonomous/agent tools) and why they matter to boards
- Identify key regulatory risk areas AI raises (misrepresentation, standard-of-care/liability, transparency, documentation, bias/safety, vendor claims, supervision/accountability)
- Recognize early policy and legislative patterns emerging across states and nationally (e.g., state AI guidelines, health-specific “no AI posing as a clinician” approaches, evolving disclosure expectations)
- Apply a practical oversight framework (questions to ask, evidence to request and guardrails to consider) when evaluating AI-enabled tools used by licensees or employers
- Use a short list of everyday AI tools/workflows to improve regulatory work product (triage, summarization, drafting, pattern spotting) while managing confidentiality and accuracy

10:10 A.M.
(20 MIN)

BREAK Sponsored by **MEASURE** and

LEARNING

BILL TRACK
★ 50 ★



Exam Development Starts Here

With innovation, service and integrity, we deliver tailored solutions for every stage of the exam development life cycle.



Intuitive User Interface



Superior Functionality



Robust Security

1411 Harney Street, Suite 100 • Omaha, NE 68102 • sqOne@bocatc.org • Office (402) 559-0091

10:30 A.M.

(60 MIN)

IMPACT OF AT SPECIALIZATION: PERSPECTIVES FROM THE BOC

Michael Hudson, Jason Graham (BOC) and David Chen (BOC)

Moderator: Tom Ryan (WI)

Athletic training has evolved significantly. Professional education is now at the graduate level, and advanced education has moved to doctoral and residency programs. Athletic training specialties are accompanying these changes, and ATs with specialized knowledge and skills can be recognized with specialty certifications. To continue growing specialty certifications for ATs, we must first conceptualize athletic training as a general practice, advanced practice, and specialized practice. In addition, we must understand the association between scope of practice and specialty practice.

The Board of Certification (BOC) will provide an overview of the Board Certified Specialist in Orthopedics (BCS-O®) credential, the orthopedic practice analysis and, eligibility requirements. Through earning specialty certification, the BOC's Orthopedic Specialty Exam represents the added knowledge and skills needed for competent, specialized practice in a real-world orthopedic setting, in addition to what is expected from a practicing AT. A comparative analysis will be presented to provide understanding of the differences in requirements for the two levels of certification, highlighting the additional specialty domains needed for effective practice in a variety of orthopedic settings.

- Differentiate general practice, advanced practice and specialty practice
- Describe the association between specialty certification and scope of practice
- Describe the purpose of the BCS-O® credential within the athletic training profession
- Evaluate the potential significance, benefits and clinical implications of earning the BCS-O® credential
- Identify the importance of a practice analysis for credentialing organizations, specifically, knowledge of the Orthopedic Practice Analysis
- Identify the eligibility criteria for the BCS-O® certification

11:30 A.M.

(60 MIN)

THE ATHLETIC TRAINER COMPACT

Karuna Lakhiani

Moderator: Jim Winkler (MI)

This presentation will cover a summary of the AT Compact, as well as frequent questions and concerns regarding the compact. The presentation will also provide an overview of the 2026 legislative session and common misconceptions/roadblocks we have observed in the legislative process in different states. The presentation will wrap up with giving an update on the AT Compact Commission and the upcoming inaugural meeting.

12:30 P.M.

(60 MIN)

LUNCH

1:30 P.M.

(60 MIN)

WELLNESS PANEL DISCUSSION

Jeff Rosa, Stefanie Simmons and Mollie Pillman (NATA)

Moderator: Missy Anthony (OH)

How the Healthy Practice Resource Supports Licensee Well-Being

In the current continuing education (CE) paradigm, regulators use completion of continuing education as a proxy for continuing competence. Federation of State Boards of Physical Therapy developed the Guidelines for Continuing Professional Development to promote public protection through licensee well-being and healthy practice. Through the ten modules of the Healthy Practice Resource, health care professionals can use confidential self-assessment to identify customized resources to review and self-reflect.

- Identify the key components of the Healthy Practice Guidelines
- Explain how licensee well-being supports public protection
- Describe the purpose and structure of the Healthy Practice Self-Assessment Resource and the role of self-reflection in promoting meaningful behavior change

Well-being First for Health Care

This presentation will outline the work of the Dr. Lorna Breen Foundation to advance health worker professional well-being and will specifically focus on licensing reform. We will discuss federal and state legislation to protect health workers and opportunities to collaborate with other health care professions

- Describe potential barriers to mental health care in licensing applications
- Identify strategies to assess and eliminate stigmatizing language in applications
- Identify the need for compassionate board disciplinary action

ATs Care: Peer Support, Crisis Response and Wellness in Athletic Training

The National Athletic Trainers' Association Athletic Trainers (ATs) Care program was developed to provide peer-to-peer support and crisis intervention resources for ATs and athletic training students impacted by critical incidents, traumatic events, burnout, and mental health challenges. This panel discussion will explore the growth and impact of the ATs Care initiative, including critical incident stress management, psychological first-aid training, and the development of state and regional support networks. Panelists will discuss the importance of wellness-focused leadership, reducing stigma surrounding mental health support, and opportunities for collaboration among regulators, state associations, and professional organizations to better support the long-term sustainability of the athletic training workforce.

- Describe the purpose and structure of the ATs Care peer-to-peer support program and its role in supporting ATs and athletic training students following critical incidents
- Recognize the impact of critical incident stress, burnout and mental health challenges on ATs and the importance of early support and intervention
- Identify strategies, resources and collaborative opportunities for regulators, state associations and professional leaders to support wellness and resilience initiatives within the athletic training profession

2:30 P.M.
(60 MIN)

STRATEGIC PLANNING FOR REGULATORY BOARDS: ALIGNING PRIORITIES WITH PUBLIC PROTECTION

Veronica Meadows

Moderator: Jamie Musler (MA)

Licensure boards are navigating a rapidly changing environment, including evolving scopes of practice, workforce shortages, interstate mobility, and increasing pressure to modernize regulatory systems. Strategic planning provides a structured approach to anticipate and respond to these changes while remaining grounded in the board's public protection mission.

This session will guide licensure board members and staff through the process of effective strategic planning to strengthen regulatory impact. Designed specifically for boards that oversee athletic training practice, the session will focus on aligning strategic priorities with public protection, statutory responsibilities, and the evolving landscape of professional practice.

Participants will explore key concepts such as setting measurable objectives, prioritizing limited resources, and fostering collaboration with stakeholders. Attendees will leave with practical tools, clear frameworks and greater confidence to make strategic decisions that strengthen their board's impact and advance public protection in a changing regulatory environment.

- Describe how strategic planning helps regulatory boards navigate change while remaining focused on public protection
- Develop strategic goals and measurable objectives that align with a board's mission and statutory responsibilities
- Evaluate emerging trends and issues that may affect the regulation of athletic training practice
- Prioritize initiatives and resources to maximize regulatory impact
- Implement a continuous planning and review process that supports adaptability, accountability and long-term success

3:30 P.M.
(15 MIN)

BREAK

3:45 P.M.
(75 MIN)

STATE REPORTS: CURRENT TRENDS AND UPDATES FROM YOUR STATE

Moderators: Missy Anthony (OH), Jamie Musler (MA), Tom Ryan (WI) and Jim Winkler (MI)

5:00 P.M.
(90 MIN)

AWARDS CEREMONY AND WELCOME RECEPTION

Food and Beverages Provided by BOC

6:30 A.M. BREAKFAST BAR @ HYATT PLACE

8:00 A.M. BOC UPDATE

(75 MIN)

Brian Conway, Ian Hembry (BOC), Jason Graham (BOC) and Shannon Fleming (BOC)

State of BOC Address

This session will provide an update on BOC strategic priorities and other relevant updates pertinent to state regulators.

BOC Exam Report

The BOC administers the exam five times a year (January, March/April, May/June, July/August). The BOC exam year begins with the March/April exam administration and ends with the January exam administration the following year. The Practice Analysis is the blueprint used in the construction of the exam.

BOC Disciplinary Action Exchange (DAE)

The DAE was developed to help the BOC, states and consumers locate disciplinary actions in an efficient manner. The BOC encourages all states to participate in the DAE. The DAE contains final BOC disciplinary actions that have been deemed public, as well as disciplinary actions taken by state regulatory agencies.

BOC Continuing Professional Certification (CPC)

This session will cover recent changes in BOC renewal pathways known as CPC Renewal and Legacy Renewal. The renewal pathway requirements and rationale, plus implications for states will be discussed.

9:15 A.M. STATE REPORTS: CURRENT TRENDS AND UPDATES FROM YOUR STATE (CONTINUED)

(60 MIN)

Moderators: Missy Anthony (OH), Jamie Musler (MA), Tom Ryan (WI) and Jim Winkler (MI)

10:15 A.M. BREAK Sponsored by

(15 MIN)

MEASURE
LEARNING

and



10:30 A.M. TRICKY BOARD SCENARIOS

(60 MIN)

Mai Lin Petrine

Moderator: Jamie Musler (MA)

This interactive session will utilize a number of hypothetical scenarios (but based on real situations) to identify a variety of legal, ethical and practical issues with a regulatory board's operation. These scenarios were developed from real life situations, but modified to protect the guilty! The goal is issue identification — not finding the right or wrong answer — as the answer/solution will vary depending upon the laws/rules in each jurisdiction.

- Identify board member conflicts of interest and ethical requirements
- Increase understanding of the different roles of board member, board chair, board staff, executive director, board counsel and the legal and practical implications
- Undertake an analysis of communication concerns within the board, between board and staff, and with the public
- Recognize potential open meetings, executive session and confidentiality issues

11:30 A.M. A FRAMEWORK FOR REMEDIATING PROFESSIONAL ETHICAL LAPSES

(60 MIN)

Ajay Gohil

Moderator: Jim Winkler (MI)

Athletic Trainer (AT) regulators, educators, practicing ATs, and the people they serve expect ethical standards of practice to be met in athletic training and other health care professions. The reported incidence of professional discipline among ATs is low; however, some ATs (and other professionals) fail to demonstrate professional virtues and lose sight of professional ethical principles and duties. This session presents the types of issues that ultimately come to board attention, discusses the elements that may contribute to the issues, and describes an approach to help remediate professionals by equipping them with a framework to examine their reasoning and understand how and why they failed to uphold professional conduct. To help exemplify this approach, a case study on sexual boundary impingement and recommendations for regulatory boards are also presented.

- Identify ethical issues that come to board of athletic training attention
- Describe approaches to helping professional clinicians examine their reasoning and understand when they fail to uphold professional conduct
- Discuss how ethics remediation can help ATs develop the insights and habits essential to protecting the public as well as their ability to serve as licensed professionals
- Explain how regulatory boards can make discipline impactful

12:30 P.M. FINAL COMMENT & ADJOURN

Missy Anthony (OH)

CONFERENCE ATTENDEES

Johnnie Anderson
Tennessee

Charles Annor
Maryland

Mary Annear*
Maryland

Missy Anthony
Ohio

Renee Banks
Oklahoma

Jessica Beise
South Carolina

Chandni Bhakta
Kansas

Jeff Bjerke
North Dakota

Tom Campbell*
Virginia

Ron Carroll
Arkansas

John Chandler
Iowa

Ray Davis
North Carolina

Pete Dewar
Canada

John Doherty
Indiana

David Dykas
Missouri

Janna Fonseca
North Carolina

Eric Fuchs
Kentucky

Carla Gibbons
New York

Carlos Gomez
Wyoming

Stephanie Guzzo
Maryland

Kasee Hildenbrand
Washington

Ariel Ives
Nevada

Diane King*
Georgia

Deanna Kuykendall
NATA

Racheal Lawler
Tennessee

BJ Maack
Arkansas

David Maldonado
New Mexico

Jim Malseed
Delaware

Denise Marshall
Nebraska

Jane McClean*
Maryland

Sandra Mellott
Montana

Jamie Musler
Massachusetts

Christopher Napoli*
New York

Tryg Odney
South Dakota

Steven Patterson*
Georgia

Scott Powers
Virginia

Andrew Rizza
Massachusetts

Jeffrey Rosa
Virginia

Tom Ryan
Wisconsin

Sheri Ryan*
Alaska

Amy Schork
Utah

Jeffrey Sczpanski*
Ohio

J. Timothy Sensor
New Jersey

Elizabeth Sheehan
Alabama

Kristen Streeter
Illinois

Steve Uecker
Texas

Felicia Wang
Mississippi

Frank Walters
Florida

Tonya Wilkins
Tennessee

Jim Winkler
Michigan

List as of August 12, 2026

**Denotes Virtual Attendee*

ACRONYMS

ATC	Athletic Trainer Certified (AT credential)
BCS-O	Board Certified Specialist in Orthopedics (AT specialty credential)
BOC	Board of Certification
CAATE	Commission on Accreditation of Athletic Training Education
CARE	Compliance and Regulatory Education
CLEAR	Council on Licensure, Enforcement and Regulation
CPC	Continuing Professional Certification
CSG	Council of State Governments

DAE	Disciplinary Action Exchange
FARB	Federation of Associations of Regulatory Boards
IA	International Agreement
NATA	National Athletic Trainers' Association
NCCA	National Commission for Certifying Agencies
NCSL	National Conference of State Legislatures



Expert Credentialing Consultation

Quadterion offers customized, full-service consulting from exam design and psychometric analysis to accreditation management. Our services include:

- Practice/Job Task Analysis & Role Delineation Study
- Exam Development
- Item Development & Form Assembly
- Item Writer Training & Management
- Psychometric Assessment & Reporting
- Project Management

1411 Harney Street, Suite 100 • Omaha, NE 68102 • team@quadterion.com • Office (402) 559-0091 ext: 136

THANK YOU TO OUR 2026 SPONSORS



BILL TRACK

★ 50 ★



BOARD OF CERTIFICATION
FOR THE ATHLETIC TRAINER

1411 Harney Street, Suite 100, Omaha, NE 68102
Fax (402) 561-0598 | (402) 559-0091 | BOC@bocatc.org